

SME-related policy measures adopted, implemented or announced in 2021

Spain

Title of the measure (national language)	Title of the measure (English translation)	Implementing body	Adopted / implemented / announced as part of the 'National Recovery and Resilience Plan' (Yes / No)	Status (Adopted or implemented or announced)	Date of adoption/ implementation or announcement (DD/MM/YYYY)	General description (objectives / key features / budget - if applicable, and weblink to online source)
ENVIRONMENTAL ASPECTS OF SUSTAINABILITY						
Real Decreto 477/2021	Royal Decree 477/2021	Ministry for Ecological Transition and the Demographic Challenge	Yes	Adopted	29/06/2021	<p>The measure foresees the distribution of €660 million among the autonomous regions and autonomous cities (Ceuta and Melilla) to be then granted as aid to companies that carry out activities related to renewable energy. The terms for granting the aid are especially beneficial for SMEs, whose projects would be subsidised up to 100% more than those of large companies.</p> <p>Ministerio para la Transición Ecológica y el Reto Demográfico: https://www.boe.es/buscar/doc.php?id=BOE-A-2021-10824 </p>

Ley 7/2021, de 20 de mayo, de cambio climático y transición energética.	Act 7/2021, of 20 May, on climate change and energy transition.	Spanish Government	No	Adopted	20/05/2021	<p>The law was announced in 2020 and has been implemented this year. The main goal of this law is to take advantage of the opportunities offered by the ecological transition in terms of modernising and re-industrialising the economy, generating employment and attracting investment. The law establishes a framework to facilitate the transition to a decarbonised economy, offering mandatory learning and transparency tools to help anticipate and evaluate risks and opportunities as well as improve the adoption of investment decisions. The law encourages the progressive and increasingly sophisticated application of climate responsibility criteria by all economic actors, including SMEs.</p> <p>https://www.boe.es/buscar/act.php?id=BOE-A-2021-8447</p>
Real Decreto 266/2021, (MOVES III)	Royal Degree 266/2021	Ministry of ecological transition and demographic challenge (IDAE)	Yes	Adopted	14/04/2021	<p>Aid to Regions for the execution of incentive programs linked to Electrical mobility (MOVES III). The programme has at least €400 million for the acquisition of plug-in and fuel cell electric vehicles or the implementation of electric vehicle recharging infrastructure. The program includes as beneficiaries SMEs and self-employed.</p> <p>https://www.boe.es/boe/dias/2021/04/14/pdfs/BOE-A-2021-5869.pdf</p>
SOCIAL ASPECTS OF SUSTAINABILITY						
DIGITALISATION (e.g. Digital Innovation Hubs, training, vouchers, grants or loans for digitalisation and to invest in new digital equipment, etc.)						
Programa Kit Digital	Digital Toolkit (DTK) Programme	Ministry of Economic Affairs and Digital	Yes	Adopted	21/04/2021	The Digital Toolkit Programme grants subsidies to SMEs (micro and small enterprises, <50 employees, and self-

		Transformation (Red.es)				<p>employed) for the implementation of certain basic digitisation packages (known as DTK Packages), which will enable them to make significant progress in their digital maturity level. The subsidies will be aimed at helping SMEs with the implementation of products or services in the areas of: website, e-commerce, social media presence, customer management, business intelligence, process management, e-invoicing, cybersecurity, etc.</p> <p>- Digital enterprise management</p> <p>The programme has an overall budget of €3 billion and addresses 3 different segments: 10-50 employees; 3-9 employees; 1-2 employees.</p> <p>The regulatory bases of the Programme have been published on December 30th. The first call will be published in the coming weeks.</p> <p>https://www.acelerapyme.gob.es/kit-digital</p>
Plan Nacional de Digitalización de PYMEs (2021-2025)	National Plan for digitalization of SMEs (2021-2025)	Ministry of Economic Affairs and Digital Transformation.	Yes (also as part of the Digital Agenda of Spain 2025)	Adopted	27/01/2021	<p>The plan aims at fostering the digitalization of SMEs, including 16 measures in 5 priority axes.</p> <p>https://portal.mineco.gob.es/Recurso/Articulo/mineco/ministerio/ficheros/210127_plan_digitalizacion_pymes.pdf</p>
Plan Nacional de Competencias Digitales (2021-2025)	National Plan for Digital Skills (2021-2025)	Ministry of Economic Affairs and Digital Transformation.	Yes (also as part of the Digital Agenda of Spain 2025)	Adopted	27/01/2021	<p>The plan aims at developing digital skills taking into account, among others: the citizens' needs, SMEs, the gender gap, education and life-long learning, including 16 measures in 7 priority axes.</p>

						https://portal.mineco.gob.es/Recurso sArticulo/mineco/ministerio/ficheros/210127_plan_nacional_de_competencias_digitales.pdf
Plan Nacional Digitalización de las Administraciones Públicas (2021-2025)	National Plan for Digital Skills (2021-2025)	Ministry of Economic Affairs and Digital Transformation.	Yes (also as part of the Digital Agenda of Spain 2025)	Adopted	27/01/2021	<p>The plan aims at speeding up digitalization of the Public Administration: e-Administration and development of public digital services. The plan includes 17 measures in 3 priority axes.</p> <p>https://portal.mineco.gob.es/Recurso sArticulo/mineco/ministerio/ficheros/210127_plan_digitalizacion_administraciones_publicas.pdf</p>
Ayudas a la Iniciativa Industria Conectada 4.0 / Activa Financiación	Aids for the Connected Industry 4.0 / ACTIVA Financing initiative	Ministry of Industry, Trade and Tourism	No	Implemented	5/08/2021	<p>This action supports industrial research and technological development as well as innovation projects that promote the digital transformation of industrial companies and the improvement of their environmental sustainability through digitization.</p> <p>There is a specific line addressed at SMEs: ACTIVA PYMES. https://www.mincotur.gob.es/PortalAyudas/IndustriaConectada/Paginas/Index.aspx</p>
INNOVATION (e.g. vouchers, grants or loans for R&D and innovation, support to encourage SMEs to commercialise RTD results and to acquire patents, etc.)						
Orden ICT/1117/2021, Ayudas de apoyo a Agrupaciones Empresariales Innovadoras	Order ICT/1117/2021 Aid to support Innovative Business Groups	Ministry of Industry, Trade and Tourism	Yes	Adopted	15/10/2021	<p>The Order allocates €20 million to support innovative clusters in order to improve the competitiveness of SMEs in three areas:</p> <ul style="list-style-type: none"> - Granting of subsidies to innovative clusters covering costs in relation to technical staff, administrative staff, external collaborations, rentals, and others. - Granting subsidies of up to 50% of the eligible costs involved in

						<p>researches under the framework of the Horizon Europe programme for 2021-2027.</p> <p>- Granting of subsidies up to 50% of the eligible costs in the context of projects about Digital Technologies.</p> <p>https://www.boe.es/diario_boe/txt.php?id=BOE-A-2021-16790</p>
Ayudas a proyectos industriales de I+D+i en el ámbito de la industria manufacturera	Aids for industrial R&D projects in the field of the manufacturing industry	Ministry of Industry, Trade and Tourism	No	Implemented	16/08/2021	<p>Aids for industrial research, technological development and innovation projects in the field of the manufacturing industry.</p> <p>https://www.mincotur.gob.es/PortalAyudas/ayudas-IDI/Paginas/Index.aspx</p>
Ayudas Agrupaciones Empresariales Innovadoras	Aids Innovative Clusters	Ministry of Industry, Trade and Tourism	No	Implemented	20/10/2021	<p>The objective of this programme is to improve the competitiveness and digitalization of SMEs integrated in innovative clusters. To this end, the programme provides support to those clusters registered in the Registry of Innovative Clusters of the Ministry of Industry.</p> <p>https://www.mincotur.gob.es/PortalAyudas/ayudas-IDI/Paginas/Index.aspx</p>
SKILLS (e.g. vocational education and training, forecasting skill needs, measures to adapt the vocational training systems to the requirements of the labour market, etc.).						
Programa de Capacidades Emprendedoras	Entrepreneurship Skills Programme	Ministry of Industry, Trade and Tourism (EOI, Escuela de Organización Industrial).	Yes	Adopted	13/07/2021	<p>The programme is aimed at accelerating innovative entrepreneurs. At least one accelerator by region and 10 sectoral accelerators. Aimed at scaling business and quickening growth.</p>
Programa de Capacidades para el Crecimiento PYME	Skills for SME Growth Programme	Ministry of Industry, Trade and Tourism (EOI, Escuela de	Yes	Adopted	13/07/2021	<p>The Programme is aimed at supporting SMEs fostering growth and scaling up their business models. 4 lines: Activa Growth, Activa Start up, Activa Cybersecurity, Activa Industry.</p>

		Organización Industrial).				
Programa Atracción de Talento Femenino	Program to attract Women Talent	Ministry of Industry, Trade and Tourism (EOI, Escuela de Organización Industrial).	Yes	Announced	20/12/2021	<p>A €10 million Program for attraction of international female entrepreneurs, acceleration of start-ups led by women, stay and exchange with Spanish start-ups and SMEs.</p> <p>https://www.mincotur.gob.es/es-es/GabinetePrensa/NotasPrensa/2021/Paginas/Industria-arranca-el-Programa-de-Atracci%C3%B3n-de-Emprendimiento-Femenino-dotado-con-10-M%E2%82%AC.aspx</p>
ADMINISTRATIVE BURDEN						
REGULATORY OBSTACLES						
Conferencia sectorial de Mejora Regulatoria y Clima de Negocios	Sectoral Conference on Regulatory Improvement and Business Environment	Ministry of Economic Affairs and Digital Transformation	Yes	Adopted	22/07/2021	<p>This measure is devised to work as a coordination tool between the autonomous regions of Spain in order to ensure seamless contact between them. The idea behind this Sectoral Conference is to support the correct application of the principles of good regulation by all public administrations by ensuring the optimal functioning of the mechanisms of inter-administrative cooperation, thereby facilitating investment and the development of business activity throughout the country. One of its main responsibilities will be to follow up on the agreements of other Sectoral Conferences, which will make it possible to monitor and promote the different measures to improve regulation, both at a horizontal and a sectoral level.</p> <p>https://www.lamoncloa.gob.es/servici-osdeprensa/notasprensa/asuntos-</p>

						economicos/Paginas/2021/220721-sectorial-mejora-regulatoria.aspx
Proyecto de Ley de Creación y Crecimiento Empresarial	Draft Law of Business Creation and Growth	Ministry of Economic Affairs and Digital Transformation	Yes	Adopted	30/11/2021	<p>The objective of the draft law is to improve business creation, to foster growth and improve the business environment. The draft law includes provisions on late payments in commercial transactions, simplifies the existing regulations and promotes alternative financing for SMEs.</p> <p>https://www.lamoncloa.gob.es/consejodeministros/resumenes/Paginas/2021/301121-rp_cministros.aspx</p>
Proyecto de Ley de Fomento del Ecosistema de Empresas Emergentes	Draft Law of Start-ups	Ministry of Economic Affairs and Digital Transformation	Yes	Adopted	10/12/2021	<p>The draft law aims at promoting innovative entrepreneurship so that Spain becomes a more attractive country for the creation of start-ups, generating, in particular, opportunities for young people and attracting investment and talent. The draft law provides a specific regulatory framework for start-ups, which form the basis of the new digital economy, generate highly qualified jobs and have great potential to grow if they manage to overcome, in their initial stages, difficulties inherent to their own nature such as the lack of financing and the capacity to attract and retain workers.</p> <p>https://www.lamoncloa.gob.es/consejodeministros/resumenes/Paginas/2021/101221-rp_cministros-extraordinario.aspx</p>
Proyecto de Ley de Reforma de la Ley Concursal	Draft Law on Insolvency	Ministry of Economic Affairs and Digital Transformation	Yes	Adopted	21/12/2021	<p>The draft law on Insolvency is a reform to transpose the European Directive (EU) 2019/1023 on preventive restructuring frameworks. It also includes other reforms in the field of insolvency in order to develop agile</p>

						and effective instruments to improve insolvency procedures and facilitate the continuity of viable companies. https://www.lamoncloa.gob.es/consejodem Ministros/paginas/enlaces/171210-enlaceconcurasal.aspx
ACCESS TO FINANCE (including guarantee schemes, public funding programmes, support for alternative financing and equity financing, favourable legal, tax and regulatory frameworks for investments, fiscal incentives)						
Real Decreto-ley 5/2021, de 12 de marzo, de medidas extraordinarias de apoyo a la solvencia empresarial en respuesta a la pandemia de la COVID-19.	Royal Decree-law 5/2021, of 12 March, on extraordinary measures to support business solvency in response to the COVID-19 pandemic.	Spanish Government	Yes	Adopted	12/03/2021	The Royal Decree foresees three main lines (totalling €11 billion): 1) a line of direct aids of €7 billion to enterprises and self-employed to cover debts caused by the COVID-19 pandemic. 2) Aids for restructuring of debts covered by public guarantees of €3 billion. 3) Recapitalization funds for SMEs of €1 billion, managed by COFIDES. https://boe.es/buscar/act.php?id=BOE-A-2021-3946
LATE PAYMENTS (measures aimed at addressing late payments)						
Fortalecimiento del sistema de garantías	Fostering the guarantee system	Ministry of Industry, Trade and Tourism (CERSA)	Yes	Announced	13/07/2021	CERSA is the core of the most consolidated public-private system to support access to financing in Spain: the Guarantee System. CERSA provides support through its counter guarantee coverage to the Guarantee System in Spain (which includes: CERSA, the 18 mutual guarantee companies and SAECA, Sociedad Anónima Española de Caución Agraria. The risk borne by the guarantee companies is backed by the State through CERSA. €322 million of the RRF will be dedicated to expand CERSA's capacity.
Anuncio de medidas para mejorar la efectividad de la	Announcement of measures to	Spanish Government	Yes	Announced	16/06/2021	The Spanish Government has announced measures to ensure the effective enforcement of Directive

aplicación de la Directiva 2011/7/UE por la que se establecen medidas de lucha contra la morosidad en las operaciones comerciales, dado que la morosidad.	ensure an effective enforcement of Directive 2011/7/EU on combating late payment in commercial transactions.					<p>2011/7/EU on combating late payments in commercial transactions. More specifically, late payments and the extension of average payment periods (an average of 77 days in 2020 -</p> <p>http://pmcm.esinterban.com/files/Informe%20Morosidad%202020-%20PMcM%20baja.pdf) lead to liquidity shortages for companies, in particular for SMEs.</p> <p>Component 13 of the Spanish National Recovery and Resilience Plan (providing support to SMEs) is where measures, such as establishing an effective sanctioning regime to fine enterprises that exceed the maximum payment periods, were announced.</p> <p>https://www.lamoncloa.gob.es/temas/fondos-recuperacion/Documents/16062021-Componente13.pdf</p>
ACCESS TO MARKETS (e.g. market-specific support and business training activities, export credit insurance, missions – covering both the Single market and third countries)						
Plan de Acción para la Internacionalización de la Economía Española 2021-2022	Action Plan for the Internationalisation of the Spanish Economy 2021-2022	Ministry of Industry, Trade and Tourism	Yes	Adopted	11/05/2021	<p>The Action Plan establishes a revised strategy for the internationalisation of Spanish SMEs while taking into account the effects of the COVID-19 pandemic. The Action Plan foresees the implementation of many support programmes for the internationalisation of SMEs such as the SpAIn Talent Hub Programme, the ICEX Next Programme, the VIVES Programme to or the International Promotion Plan of the Spanish Chamber of Commerce.</p> <p>https://www.lamoncloa.gob.es/consejodeministros/resumenes/Documents/</p>

Estrategia España Nación Emprendedora	Spain Entrepreneurial Nation Strategy	Spanish Government	Yes	Adopted	11/02/2021	<p>The Strategy aims to make Spain a more innovative country and a strong investment focus by 2030. The Strategy establishes a set of priority measures (among others):</p> <ul style="list-style-type: none"> - The creation of the National Entrepreneurship Office. - The creation of a brand for Spain as enterprising nation. - The enactment of the Act on the promotion of the start-up ecosystem. - The provision of general support to SMEs to help them scale-up. <p>https://www.lamoncloa.gob.es/temas/espana-nacion-emprendedora/Documents/ENE_Resumen%20ejecutivo.pdf</p>
Programa de Apoyo al Emprendimiento Industrial	Program to support Industrial Entrepreneurship	Ministry of Industry, Trade and Tourism-CERSA	Yes	Adopted	31/12/2021	<p>CERSA covers the financial cost as well as the cost of guarantees of loans granted by financial entities to SMEs for industrial investments (new facilities or expansion of existing facilities). The programme has a financial allocation of €75 million.</p>
NATIONAL INDUSTRIAL ECOSYSTEMS						
Política Industrial España 2030	Industrial Policy Spain 2030	Ministry of Industry, Trade and Tourism	Yes	Announced	13/07/2021	<p>Component 12 of the Spanish National Recovery and Resilience Plan foresees the implementation of a strategic policy framework to boost the modernisation and productivity of the Spanish industry-services ecosystem, through the digitisation of the value chain, the promotion of the productivity, competitiveness and the improvement of energy efficiency in key strategic sectors.</p> <p>https://www.lamoncloa.gob.es/temas/fondos-</p>

						recuperacion/Documents/05052021-Componente12.pdf
Ley de Industria	Law of Industry	Ministry of Industry, Trade and Tourism	Yes	Announced	13/07/2021	<p>Component 12 of the Spanish National Recovery and Resilience Plan foresees a new Law of Industry to replace the current Law of 1992.</p> <p>https://www.lamoncloa.gob.es/temas/fondos-recuperacion/Documents/05052021-Componente12.pdf</p>
Proyectos Estratégicos para la recuperación y transformación económica (PERTE)	Strategic Projects for the Recovery and Economic Transformation	Ministry of Industry, Trade and Tourism	Yes	<p>Adopted</p> <p>First call to be published in the coming weeks</p>	13/07/2021	<p>Strategic projects to be developed in certain industrial ecosystems (electric and connected vehicle, agrofood, green industry...). The projects must have high added value and pulling capacity on other sectors; be innovative and aimed at transforming the sectors.</p> <p>https://planderecuperacion.gob.es/como-acceder-a-los-fondos/pertes</p>
OTHER RELEVANT TOPICS (e.g. second chance for honest bankrupt entrepreneurs, bankruptcy prevention, entrepreneurship education, public procurement)						