

# Deglobalization and the reorganization of supply chains

Effects on regional inequalities in the EU

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# Context

## **The past 40+ years have been defined by globalization and integration**

- ▶ Joint efforts to lower barriers to trade and investment
- ▶ Fragmentation of production across global value chains
- ▶ Inducing efficiency gains, lower prices, wider variety of goods, and reducing global poverty

## **But integration might come at a cost**

- ▶ Dependency on input/output markets implies (in)direct exposures to the entire world
- ▶ Natural supply chain disruptions (e.g. Tohoku earthquake, Covid-19)
- ▶ Geopolitical tensions and outright wars

# Recent signs of deglobalization?

## Major political blocks have implemented various measures to

- ▶ incentivize production within their boundaries
- ▶ become less dependent on third parties

## Some examples (this list is growing every day)

- ▶ **USA:** Investment and Jobs Act (2021), CHIPS and Science Act (2022), Defence Production Act (2022), Inflation Reduction Act (2022)
- ▶ **EU:** Recovery and Resilience Facility (2021), relaxation of EU state aid rules (2022), (Open) Strategic Autonomy (2013-...), RePowerEU (2023), EU Chips Act (2023)
- ▶ **Countries:** industrial policy (France, Germany, ...), security (Belgium, Art 346 TFEU)
- ▶ **Sub-national regions:** European Semiconductor Regions Alliance (2023) with 27 regions from 12 EU Member States

# This paper

## **Consider a toolbox of supply chain policies**

- ▶ Trade policy, industrial policy, and public policy

## **What is the impact of this toolbox of supply chain policies on**

- ▶ (i) Welfare and inequality in the EU?
- ▶ (ii) Heterogeneity in economic outcomes across EU regions? (output, trade, budgets)

## **Develop a quantitative framework to evaluate these policies**

- ▶ Multiple sectors, regions and factors, with IO linkages within/across regions
- ▶ Monopolistic competition, love for variety, and external economies of scale
- ▶ Local and supra-national (EU) governments that set policies

## **Simulate impact on EU and its regions (RHOMOLO database)**

- ▶ 235 EU regions and 54 sectors in each region + ROW aggregates
- ▶ Input-output linkages within and across all regions

# Economic activity is highly dispersed across EU regions

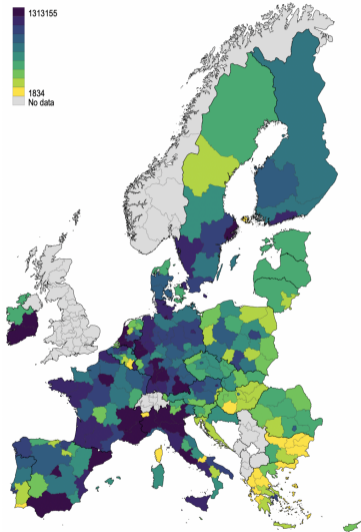


Figure: Gross output.

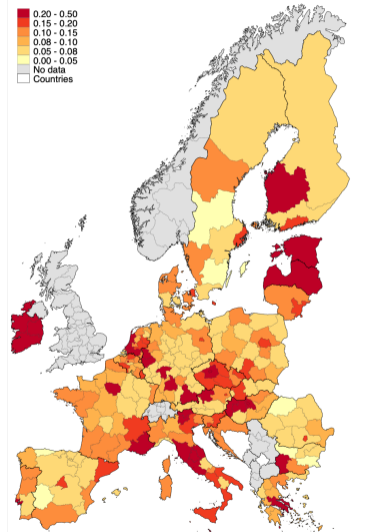
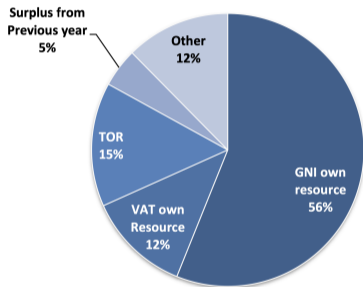


Figure: Import penetration from RoW (manufacturing).

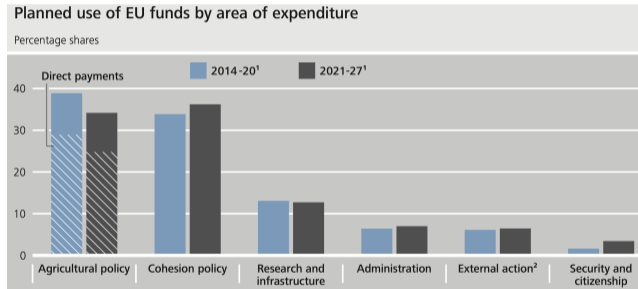
# Distribution of EU budget: income and expenditures

## Income side (2017)



EU budget is balanced

## Expenditure side (2017)



Over 1/3 of budget is spent on cohesion policies

# Distribution of EU budget: regional heterogeneity

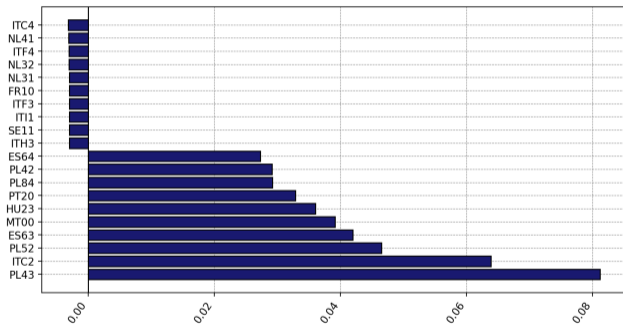
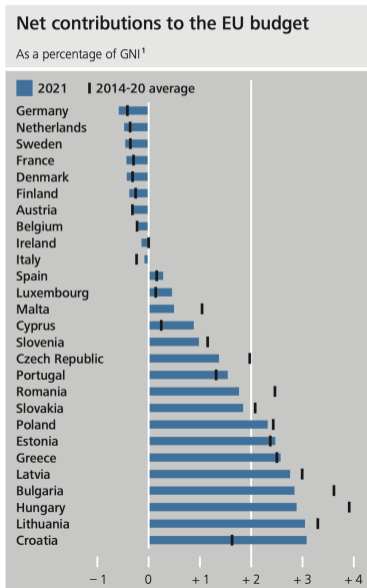


Figure: Regional net contributions

# Model overview

## **General equilibrium model of production, consumption and trade**

- ▶ Multiple regions and sectors, I/O linkages across sectors within and across regions
- ▶ Firms compete in monopolistic competition with external economies of scale
- ▶ Consumers exhibit love for variety across regions and goods

## **Local governments**

- ▶ Set industrial policy and provide public goods
- ▶ Raise taxes and provide subsidies on production
- ▶ Can run unbalanced budgets

## **Supra-national government**

- ▶ Sets common trade policy and industrial policy
- ▶ Redistributes local government budgets
- ▶ Runs a balanced budget



## Model overview (cont'd)

### **General equilibrium**

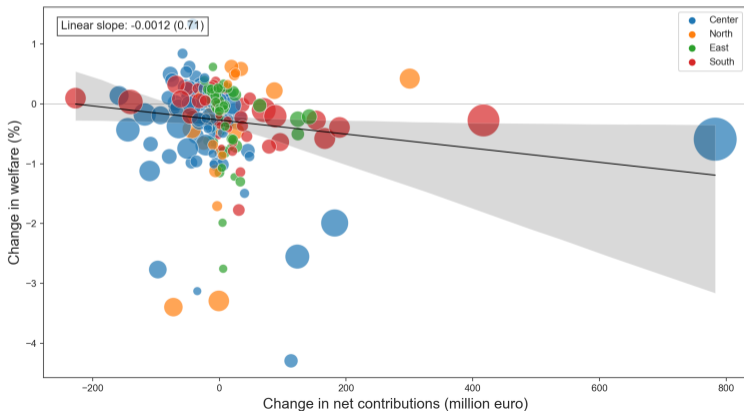
- ▶ Consumers maximize utility: love of variety across regions and goods
- ▶ Firms minimize costs: choose which sector-regions to source from & set constant markups
- ▶ Equilibrium allocation clears all goods, services and factor markets
- ▶ Economies of scale and open economies provide incentives for policy interventions

### **Example: an increase in production subsidies**

- ▶ Lowers cost of production and thus prices
- ▶ Induces trade diversion from imports towards regional inputs, also lowering tariff revenues
- ▶ Lower costs boost outputs and exports
- ▶ Also affects downstream sector-regions (depending on exact parameter values)
- ▶ Local government can run deficit from industrial subsidies
- ▶ Supra-national tax revenues adjust endogenously to run balanced budget

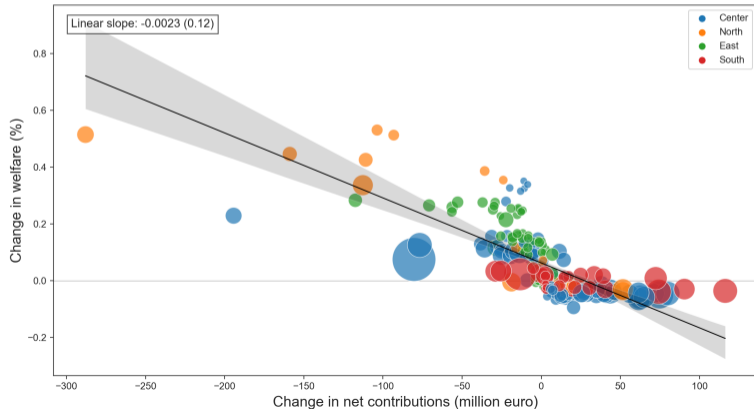
## Trade policy

- ▶ Policy: 10% increase in import trade costs (set by EU govt)
- ▶ Intuition: Imports from RoW drop. Reallocation of sourcing to intra-EU, at higher prices
- ▶ Welfare: winners and losers. Large variation in {Center, North}, less for {South}
- ▶ Budget: some regions pay much more to EU budget



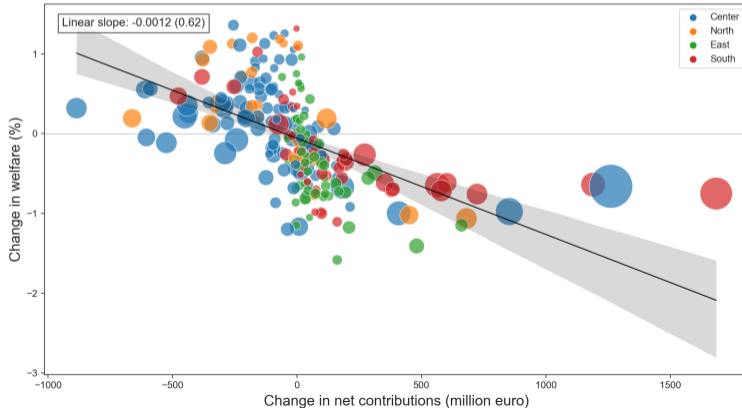
## Industrial policy

- ▶ Policy: 10% increase in manufacturing production subsidies (paid by local govts)
- ▶ EU production at lower prices. Reallocation of sourcing to intra-EU, at lower prices
- ▶ Welfare: winners and losers, largest gains for {North, East}, largest losses for {South}
- ▶ Budget: various regions receive more from EU budget



## Public policy

- ▶ Policy: 10% Increase in govt part of final demand (paid by local govts)
- ▶ Govt spending increases demand but households pay higher taxes. Depends on exposure.
- ▶ Welfare: winners and losers, large variation across regions
- ▶ Budget: massive variation in net contributions to EU budget



# Conclusion

## **What is the impact of various supply chain policies on EU outcomes?**

- ▶ Evaluate a rich toolbox of trade, industrial and public policies
- ▶ Each policy has a different impact on welfare and inequality
- ▶ There is massive heterogeneity in outcomes across EU regions
- ▶ These depend on which sectors you are mostly specialized in
- ▶ Each policy creates winners and losers, as well as changes in budget contributions

## **Next steps**

- ▶ Targeted tariff analysis
- ▶ Optimal policy mix
- ▶ Non-cooperative strategic responses

# Appendix

# Literature

## Supply chains

- ▶ **Trade and value added:** Johnson & Noguera (2012), Koopman et al. (2014)
- ▶ **Offshoring:** Grossman & Rossi-Hansberg (2008), Baldwin & Venables (2013)
- ▶ **Position:** Antras & Chor (2013), Alfaro et al. (2019), Antra's & De Gortari (2020)
- ▶ **Risks and vulnerabilities:** Eppinger et al. (2021), Bonadio et al. (2021)

## GE models

- ▶ Eaton & Kortum (2002), Acemoglu et al. (2012), Caliendo & Parro (2015), Caliendo et al. (2019), Galle et al. (2022) Baqaee & Farhi (2020, 2023)

## Policies in production networks

- ▶ **Trade:** Lashkaripour & Lugovskyy (2023)
- ▶ **Industrial:** Liu (2019)
- ▶ **Other:** Rubbo (2023), Bernon & Magerman (2023)

## Economic geography

- ▶ **Agglomeration economics:** Marshall (1890), Krugman (1991)
- ▶ **Impact of shocks:** Caliendo et al. (2018), Fajgelbaum et al. (2019), Fajgelbaum & Schaal (2020), Conte et al. (2022), Cruz & Rossi-Hansberg (2021)

Model



## Households – consumption

Representative households in region  $j$  maximize utility

$$U(G_j, C_j) = G_j^{\eta_j} C_j^{1-\eta_j}$$

where  $C_j = \prod_{s=1}^S (Q_j^s)^{\alpha_j^s}$ ,

The within-industry utility aggregator has a **nested-CES structure**:

$$\underbrace{Q_j^s = \left( \sum_{i=1}^N (Q_{ij}^s)^{\frac{\sigma^s-1}{\sigma^s}} \right)^{\frac{\sigma^s}{\sigma^s-1}}}_{\text{Love of variety at the regional-level}} \quad \underbrace{Q_{ij}^s = \left[ \int_{\omega} q_{ij}^s(\omega)^{\frac{\theta^s-1}{\theta^s}} d\omega \right]^{\frac{\theta^s}{\theta^s-1}}}_{\text{Love of variety at the firm-level}}$$

The demand in region  $j$  for sector  $s$  goods produced in region  $i$  is:

$$q_{ij}^s(\omega) = \left( \frac{p_{ij}^s(\omega)}{P_j^s} \right)^{-\theta^s} \left( \frac{P_j^s}{P_j^s} \right)^{-\sigma^s} Q_j^s$$

# Households – income

## Three sources of income

- ▶ Inelastic labor  $L_j$  with wage  $w_j$  (perfectly mobile across sectors within regions)
- ▶ Capital  $K_j$  with rental rate  $r_j$  (same)
- ▶ A fraction of capital can be owned by households abroad, generating consumption surpluses/deficits

## Total disposable income in region $j$ is then

$$I_j = \underbrace{w_j L_j + r_j K_j}_{\text{value added}} - \underbrace{T_j^{EU}}_{\text{EU contributions}} - \underbrace{T_j^{LOC}}_{\text{local taxes}} - \underbrace{\sum_i \chi_{ji} r_j K_j}_{\substack{\text{fraction of domestic rents} \\ \text{owned abroad}}} + \underbrace{\sum_i \chi_{ij} r_i K_i}_{\substack{\text{fraction of foreign rents} \\ \text{owned domestically}}}$$

$= D_j$

where  $T_j^{EU} = \phi_j T^{EU}$  with:

$$\phi_j = \frac{GNI_j}{\sum_{j \in EU} GNI_j}$$

# Production

Firms in sector  $r$  in region  $j$  produce a unique variety  $\omega$  with CRS technology

$$q_j^r(\omega) = [Z_j^r l_j^r(\omega)]^{\gamma_j^r} [k_j^r(\omega)]^{\delta_j^r} \prod_{s=1}^S [(Q_j^{sr})^{\rho_j^{sr}}]^{\beta_j^r}$$

Cost minimization and profit maximization imply:

[unit cost of input bundle]  $c_j^r = \Upsilon_j^r w_j^{\gamma_j^r} r_j^{\delta_j^r} \prod_{s=1}^S (P_j^s)^{\beta_j^r \rho_j^{sr}}$

[profit-maximizing price]  $p_{ij}^s(\omega) = \frac{\theta^s}{\theta^s - 1} \frac{c_i^s \psi_i^s \kappa_{ij}^s}{Z_i^s \gamma_i^s}$

where

- ▶  $\psi_i^s$  is a net tax wedge with  $\psi_i^s = 1 + \tilde{\psi}_i^s$  and  $\tilde{\psi}_i^s \in [-1, 1]$
- ▶  $\kappa_{ij}^s = (1 + \tau_{ij}^s) d_{ij}^s$  is the trade cost parameter

## Prices and returns to scale

**Aggregating prices over firm-level varieties:**

$$P_{ij}^s = \frac{\theta^s}{\theta^s - 1} \frac{c_i^s \psi_i^s \kappa_{ij}^s}{Z_i^{s\gamma_i^s}} M_i^s^{-\frac{1}{\theta^s - 1}}$$

Note that sector  $s$  presents **industry-level (external) returns to scale:**

$$\mu_i^s = \frac{1}{\theta^s - 1} = -\frac{\partial \ln P_{ij}^s}{\partial \ln M_i^s}$$

Free entry in production and entry costs  $c_i^s \psi_i^s f^s$  imply that:

$$M_i^s = \frac{1}{\theta^s} \frac{Y_i^s}{c_i^s \psi_i^s f^s}$$

## Local governments in each region $i$

### 1. Provide taxes $T_i^s$ or subsidies $S_i^s$ on production to sector $s$ (industrial policy)

- ▶ Total net tax revenues are

$$\bar{T}_i = \sum_{s=1}^S (T_i^s - S_i^s) = \sum_{s=1}^S [c_i^s \tilde{\psi}_i^s]$$

### 2. Provide public goods $G_i^s$ (public policy)

- ▶ Total consumption is  $\sum_s P_i^s G_i^s = G_i$

### 3. Can run unbalanced budgets

- ▶ Budget constraint is given by  $G_i - \bar{T}_i - T_i^{LOC} = B_i$  where  $B_i$  is the local budget deficit

# The supranational government

1. Collects taxes from regions  $T^{EU}$
2. Sets common trade policy and collects tariff revenues  $R_i$
3. Taxes and redistributes money to local governments running deficits  $B_i$
4. Runs a balanced budget

$$\sum_{i \in EU} \phi_i T^{EU} + \sum_{i \in EU} R_i - \sum_{i \in EU} B_i = 0$$

Thus, a region can be *net recipient* or *net contributor* of supranational funds, depending on:

$$T_i^{EU} - B_i \gtrless 0$$

## Effects of industrial policy on prices

Prices of sector  $r$  in country  $j$  for goods in sector  $s$  are:

$$P_j^s = \underbrace{\left(\frac{1}{\theta^s}\right)^{-\frac{1}{\theta^s-1}} \left(\frac{\theta^s}{\theta^s-1}\right)}_{\text{constant}} \left[ (c_i^s \psi_i^s \kappa_{ij}^s)^{1-\sigma^s} Z_i^s \gamma_i^{s(\sigma^s-1)} \left(\frac{Y_i^s}{(c_i^s \psi_i^s) f^s}\right)^{-\frac{1-\sigma^s}{\theta^s-1}} \right]^{\frac{1}{1-\sigma^s}}$$

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Note that industrial subsidies  $\psi_i^s$  play a role both on:

- ▶ **intensive margin** (affecting prices of sector  $s$ )
- ▶ **extensive margin** (affecting the number of firms  $M_i^s$  producing in sector  $s$ )



## Some intuitions on equilibrium behavior

**Tax revenues  $T^{EU}$  adjusts endogenously to any policy shock**

- ▶ To ensure balanced budget at the supranational level

**Example 1: Increase in production subsidies  $\psi_i^s$**

- ▶ Lowers the cost of production and thus prices
- ▶ Trade diversion from imports towards regional inputs, lowering tariff revenues
- ▶ Lower costs boost exports
- ▶ Propagates downstream
- ▶ Effects on other sector-regions depend on parameter values

**Example 2: Increase in public goods consumption  $G_i^s$**

- ▶ Increases both domestic and imported inputs related to this good (Leontief inverse)
- ▶ Propagates upstream
- ▶ Either raising total tariff revenues, lowering optimal  $T^{EU}$
- ▶ Impact on domestic/imported inputs depends on equilibrium outcomes

## Equilibrium responses to policy shocks

**Model solution concept:** Change  $\hat{x} = \frac{x'}{x}$  for any variable  $x$  in the baseline vs counterfactual  $x'$

**Firms costs**

$$\hat{c}_j^r = \hat{w}_j^{1-\beta_j^r} \prod_{s=1}^S (\hat{p}_j^s)^{\beta_j^r \rho_j^{sr}}$$

**Input prices**

$$\hat{p}_j^s = \left[ \sum_{i=1}^N \lambda_{ij}^s \hat{k}_{ij}^s \hat{z}_i^s \left( \frac{\hat{Y}_i^s}{(\hat{c}_i^s \hat{\psi}_i^s)^{\theta^s}} \right)^{-\frac{1-\sigma^s}{\theta^s-1}} \right]^{\frac{1}{1-\sigma^s}} \quad (1)$$

**Import shares**

$$\lambda_{ij}^{s'} = \lambda_{ij}^s \hat{k}_{ij}^s \hat{z}_i^s \left( \frac{\hat{Y}_i^s}{(\hat{c}_i^s \hat{\psi}_i^s)^{\theta^s}} \right)^{-\frac{1-\sigma^s}{\theta^s-1}} \hat{p}_j^s \sigma^{s-1} \quad (2)$$

**Total gross output**

$$Y_i^{s'} = \underbrace{\sum_{r=1}^S \sum_{i=1}^N \frac{\lambda_{ij}^{s'}}{1 + \tau_{ij}^{s'}} \beta_j^r \rho_j^{sr} Y_j^{r'}}_{\text{intermediates}} + \underbrace{\sum_{j=1}^N \frac{\lambda_{ij}^{s'}}{1 + \tau_{ij}^{s'}} \alpha_i^s l_j' + \hat{p}_i^s \hat{G}_i^s (P_i^s G_i^s)}_{\text{final goods}}$$

# Model calibration

## ► Regional production, consumption, value chains

- MRIO data for RHOMOLO model (JRC at European Commission)
- Regions: 235 EU regions, 1 RoW aggregate
- Sectors: 55 sectors in each region

Model object	Data
$X_{ij}^{sr}$	Intermediate goods matrix
$Y_i^s$	Gross output
$w_i L_i$	Value added: compensation of employees
$\bar{T}_i^s$	Value added: net taxes on production
$\lambda_{ij}^s$	Expenditure shares, $\sum_r X_{ij}^{sr} / \sum_i \sum_r X_{ij}^{sr}$
$\beta_j^r$	IG cost share in production, $\sum_i \sum_s X_{ij}^{sr} / Y_j^r$
$\rho_j^{sr}$	Share of inputs bought from $r$ , $\sum_i X_{ij}^{sr} / \sum_i \sum_s X_{ij}^{sr}$
$\alpha_i^s$	Budget shares, $\frac{Y_i^s - \sum_j \sum_r \beta_j^r \rho_j^{sr} Y_j^r}{I_i}$
$\gamma_j^r$	$w_j L_j^r / Y_j^r$
$\mu_j^r$	Net tax wedge, $\frac{\bar{T}_j^s}{\sum_i \sum_s X_{ij}^{sr} + w_j L_j + r_j K_j}$

# Model calibration

- ▶ **Regional production, consumption, value chains**
  - ▶ MRIO data for RHOMOLO model (JRC at European Commission)
  - ▶ Regions: 235 EU regions, 1 RoW aggregate
  - ▶ Sectors: 55 sectors in each region
  
- ▶ **EU transfers to NUTS2 regions**
  - ▶ Cohesion data on Open Data Platform of European Commission
  - ▶ Data for 2017, covers different programming periods (2007-2013, 2014-2020)
  - ▶ Initial values for  $B_i$
  
- ▶ **Trade and scale elasticities**
  - ▶ Estimates from Lashkaripour and Lugovsky (2023)